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UNITED STATES DISTRICT COURT

19

CENTRAL DISTRICT OF CALIFORNIA – EASTERN DIVISION

20

GABRIEL CILLUFFO, KEVIN SHIRE, and
BRYAN RATTERREE individually and
21 behalf of all other similarly situated persons,

22

Plaintiffs,

23

vs.

24

CENTRAL REFRIGERATED SERVICES,
INC., CENTRAL LEASING, INC., JON
25 ISAACSON, and JERRY MOYES,

26

Defendants.

27

28

Case No. ED CV 12-00886 VAP (OPx)
Honorable Virginia A. Phillips, Dept. 2

**PLAINTIFFS’ MEMORANDUM
OF POINTS AND AUTHORITIES
IN OPPOSITION TO
DEFENDANTS’ MOTION
TO COMPEL ARBITRATION**

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INTRODUCTION

Defendants' motion to dismiss should be denied for two reasons: First, the court lacks authority to compel arbitration under both the Federal Arbitration Act (FAA) and the Utah Arbitration Act (UAA). Second, even if the court had authority to compel arbitration, the class and consolidated action waiver in the arbitration clause is unenforceable because it abridges the non-waivable right to engage in concerted activity (such as filing class actions for forced labor and collective actions for wages) guaranteed by the National Labor Relations Act (NLRA), the Norris-LaGuardia Act (NLA), and the Fair Labor Standards Act (FLSA). Because the class and consolidated action provision is unenforceable, by its own terms the arbitration agreement precludes sending this controversy to arbitration.

FACTUAL BACKGROUND

Central Refrigerated Service, Inc. and Central Leasing, Inc. (collectively "CRS") lure truck drivers into signing a Lease and Contract Agreement which, although it labels them independent contractors, places them under Defendants' exclusive control for a period of years. See Exs. A-G to Baer Decl., Def. Mot. to Compel (Docs. 26-1 – 26-7); Exs. A-G to Baker Decl., Def. Mot. to Compel (Docs. 27-1 – 27-7).¹

CRS exercises total control over the drivers' work and does not allow them to work for other companies during the term of the Contract. The Contract specifically states that, "**COMPANY shall assume complete responsibility for the operation of the Equipment during such time.**" Exs. A-G to Baker Decl. (Docs. 27-1 – 27-7), Contract ¶ 5A. Plaintiffs are not permitted to haul goods for third parties. *Id.*; *See e.g.*

¹ Under the FLSA, a company is an "employer" notwithstanding its designation of workers as "contractors", when it "suffers or permits" the putative employee to perform work. "Economic realities, not contractual labels, determine employment status for the remedial purposes of the FLSA. *See Rutherford Food Corp. v. McComb*, 331 U.S. 722, 729 (1947).

1 Cilluffo Decl. at ¶¶ 9, 23, 24. CRS controls what jobs Plaintiffs do, how much
2 work they do, what hours they work, how much money they can make, their departure
3 and arrival times, the routes they take, where they gas, and the speed they drive. *See e.g.*
4 *Shire Decl.* at ¶¶ 12-16.

5 CRS enforces their control over Plaintiffs' work through their ability to terminate
6 a driver at will (Contract ¶ 14) which is a driver "default" under the lease (Lease ¶
7 12(g)), at which point CRS can repossess the truck and all remaining lease payments
8 become immediately due and owing. (Lease ¶ 13(b)). The "default" is reported to the
9 driver's DAC report and the amount due on the lease is reported to a credit agency,
10 ruining drivers' ability to drive. *See, e.g., Shire Decl.* at ¶¶ 24, 26, 28-29, 32-33.
11 Because CRS can terminate a driver and impose financial ruin at will, CRS exerts total
12 practical control over drivers. Plaintiffs do the primary work that CRS performs in the
13 market – trucking goods for CRS's customers – and are not "in business for
14 themselves" any more than the regular employee drivers for CRS.

15 Despite long hours of work, Plaintiffs regularly receive no weekly pay for their
16 work and often owe CRS for having worked. *See e.g. Cilluffo Decl.* at ¶¶ 18-19.
17 Plaintiffs may work for months at subminimum wages. *See e.g. Perkins Decl.* at ¶ 31(a).
18 Plaintiffs often go deeper in debt the longer they work. *Id.* at ¶¶ 22, 31(c).

19 ARGUMENT

20 I. THE FAA DOES NOT APPLY TO THIS DISPUTE

21 Section 1 of the FAA states unequivocally that "nothing herein contained shall
22 apply to contracts of employment of seamen, railroad employees, or any other class of
23 workers engaged in foreign or interstate commerce." 9 U.S.C. § 1. Plaintiffs assert that
24 they fall squarely within this exemption. As interstate truck drivers, they are "workers
25 engaged in foreign or interstate commerce" as defined by §1, *Harden v. Roadway*
26 *Package Sys. Inc.*, 249 F.3d 1137, 1140 (9th Cir. 2001), and their complaint alleges that
27 they were employees of CRS. Those allegations are further supported by each of the
28 Plaintiffs' declarations in support of this brief.

1 Where, as here, a complaint alleges a claim to the §1 exemption, the Ninth
2 Circuit requires the district court to resolve the exemption question before it can even
3 consider a request to compel arbitration under the §4 of the FAA. *In Re Van Dusen*, 654
4 F.3d 838 (9th Cir. 2011). This is so because, unless and until that exemption question is
5 resolved, the Court has no authority to invoke the power conferred by §4 of the Act. In
6 *Van Dusen*, as in this case, interstate truck drivers, labeled independent contractors in
7 their work agreement, alleged, *inter alia*, that they were employees entitled to damages
8 under the FLSA and federal forced labor statutes. The defendants moved to compel
9 arbitration, and the drivers responded, as Plaintiffs do here, by arguing that the court
10 had to resolve the FAA §1 exemption question before considering the motion to compel
11 arbitration under §4. The district court disagreed, ordering arbitration and leaving it to
12 the arbitrator to determine whether the exemption applied. Van Dusen then filed a
13 mandamus petition to compel the court to resolve the §1 issue. In its mandamus
14 opinion, the Ninth Circuit held on no uncertain terms that a district court may not
15 compel arbitration under §4 unless it first determines that the “agreement for arbitration
16 is of the kind that §§1 and 2 have brought under federal regulation.” *Id.* at 844. As the
17 Court succinctly put it, to apply §4 of the Act without first resolving the §1 exemption
18 question “puts the cart before the horse.” *Id.*

19 Defendants argue that the holding in *Van Dusen* was dicta because the Court
20 ultimately did not grant mandamus, concluding that the district court had committed
21 error, but not “clear error.” The Ninth Circuit’s reluctance to cite a district court for
22 “clear error” and understandable desire to allow the district court to correct its own
23 mistake on remand hardly renders the Court’s careful analysis of the §1 exemption
24 dicta. Defendants citation to *Green v. Supershuttle Int’l, Inc.*, 653 F.3d 766, 769 (8th
25 Cir. 2011), is equally unpersuasive. Aside from the fact that *Green* is not binding on
26 this Court and *Van Dusen* is, it is clear that the *Green* court gave the §1 issue only
27 cursory consideration. Among other things it did not cite, let alone discuss, *Bernhardt v.*
28 *Polygraphic Co. of America*, 350 U.S. 198 (1956), and *Prima Paint Corp. v. Flood &*

1 *Conklin Mfg. Co.*, 388 U.S. 395, 401 (1967), the two cases that the Ninth Circuit found
2 controlling. *Van Dusen*, 654 F.3d at 844-845.²

3 Thus, pursuant to *Van Dusen*, this Court may not consider Defendants’ motion to
4 compel arbitration under the FAA until it resolves the antecedent question of whether
5 Plaintiffs fall within the §1 exemption to the FAA.

6 **II. THE COURT HAS NO AUTHORITY TO COMPEL ARBITRATION**
7 **UNDER UTAH LAW**

8 **A. The §1 Exemption Left Federal Courts Without Authority To Order**
9 **Specific Performance of Exempt Contracts**

10 If this Court concludes that this case is excluded from the FAA by the § 1
11 exemption, then the Court not only lacks authority to compel arbitration under §4 of the
12 FAA, it also lacks authority to specifically enforce arbitration under the UAA.

13 While it is commonplace to say that the FAA evinces a Congressional policy
14 favoring arbitration, that is only true with respect to claims covered by the FAA. The
15 FAA evinces no such policy in favor of arbitration with respect to contracts which
16 Congress explicitly excluded from FAA coverage, including contracts of employment
17 of transportation workers such as the ones at issue here. To the contrary, “the effect of
18 Section 1 is merely to leave the arbitrability of disputes in the excluded categories as if
19

20 ² Defendants also argue (Doc. 25,p.25 of 33) that Plaintiffs cannot rely on Federal
21 Interstate Motor Carrier Act regulations as a basis for asserting that they are employees
22 citing *Port Drivers Fed. 18 Inc. v. All Saints Express, Inc*, 757 F.Supp2d 463 (D.N.J.
23 2011). Plaintiffs disagree with the holding in that case; regardless, Plaintiffs’ claim that
24 they are employees is based on the totality of the circumstances of their employment—
25 precisely the basis asserted by the drivers in *In re Van Dusen*, 654 F.3d at 841. The
26 exemption clearly applies where the totality of the circumstances demonstrate the
27 existence of an employee relationship. *See, e.g. Bell v. Atlantic* , 2011 WL 4730564
28 (M.D. Fla. Dec. 7, 2009) (concluding that totality of circumstances demonstrated
employee status and denying motion to arbitrate); *Gagnon v. Service Trucking Inc.*, 266
F.Supp.2d 1361, 1365-1367 (M.D. Fla. 2003) (same).

1 the [Federal] Arbitration Act had never been enacted.” *Palcko v. Airborne Express Inc.*,
2 372 F.3d 588, 596 (3d Cir. 2004).

3 If the FAA had not been enacted, the prior law would remain in existence – i.e.
4 “the general common-law rule against specific enforcement of arbitration agreements.”
5 *Southland Corp. v. Keating*, 465 U.S. 1, 18 (1984) (Stevens, J., concurring in part and
6 dissenting in part). *See, e.g., Hamilton v. Home Ins. Co.*, 137 U.S. 370 (1890) (failure to
7 comply with arbitration agreement is not a bar to federal suit); *Haskill v. McClintic-*
8 *Marshall Co.*, 289 F. 485 (9th Cir. 1923) (“It was a settled rule of the common law that
9 a general agreement to submit to arbitration did not oust the courts of jurisdiction, and
10 that rule has been consistently adhered to by the federal courts.”); *Lappe v. Wilcox*, 14
11 F.2d 861 (N.D.N.Y. 1926) (refusing to enforce arbitration agreement); *Mitchell v.*
12 *Dougherty*, 90 F. 639 (3d Cir. 1898) (same).

13 Even where, as here, an arbitration agreement recited that it was to be controlled
14 by the law of a jurisdiction that deemed arbitration clauses enforceable, prior to the
15 FAA federal courts remained powerless to compel arbitration. For example, in *Atlantic*
16 *Fruit Co. v. Red Cross Line*, 276 F. 319 (S.D.N.Y. 1921) aff’d 5 F.2d 218 (2d Cir.
17 1924), Atlantic Fruit sued Red Cross Line in federal district court for non-payment of
18 shipping hire and expenses. The shipping contract on which the suit was based
19 contained a choice of law provision in favor of New York law and specifically required
20 arbitration of any dispute pursuant to the New York Arbitration Act, enacted in 1920.
21 Just as defendants do here, Red Cross Line raised the arbitration clause as a defense to
22 the federal claim, but the district court held it lacked authority to enforce the agreement
23 and eventually entered judgment against Red Cross. *Id.*, 276 F. at 321-324. The Second
24 Circuit affirmed, holding unequivocally that it had no power to compel arbitration. The
25 court noted that “for a generation or so . . . any agreement contained in an executory
26 contract, ousting in advance all courts of every whit of jurisdiction to decide contests
27 arising out of that contract, will not be enforced by the courts so ousted.” *Id.* 5 F.2d at
28 220. While the Second Circuit recognized that the New York Arbitration Act was valid

1 and enforceable in state court, neither that Act nor the parties' agreement could confer
2 power to compel arbitration on the federal courts. *Id.* at 219. *See also U.S. Asphalt Ref.*
3 *Co. v. Trinidad Lake Petroleum Co.*, 222 F. 1006 (S.D.N.Y. 1915) (federal court lacked
4 authority to compel specific performance of arbitration agreement). *Cf. Berkovitz v.*
5 *Aribib & Houlberg Inc.*, 230 NY 261, 270 (1921) (Cardozo, J.) (refusing to enforce an
6 arbitration agreement unenforceable under New York law because "the common-law
7 limitation upon the enforcement of promises to arbitrate is part of the law of remedies. .
8 . . The rule to be applied is the rule of the forum.").

9 Prior to the FAA, Federal courts even lacked power to enforce arbitration
10 clauses in diversity cases, despite the fact that such clauses would have been enforced
11 had the claim been brought in state court. *Cal. Prune & Apricot Growers' Assn. v. Catz*
12 *Amer. Co.*, 60 F.2d 788 (9th Cir. 1932) (federal courts are without jurisdiction to
13 enforce arbitration clause under the California Arbitration Act); *Lappe v. Wilcox*, 14
14 F.2d 861 (N.D.N.Y. 1926) (refusing to order arbitration under N.Y. Arbitration Act in
15 diversity action). *See Southland Corp.*, 465 U.S. at 34 (O'Connor, J. dissenting) ("By
16 1925 several major commercial states had passed state arbitration laws, but the federal
17 courts refused to enforce those laws in diversity cases.").

18 While the passage of the FAA in 1925 changed this law, making agreements
19 **within its purview** "valid, irrevocable, and enforceable," 9 U.S.C. § 2, the FAA
20 pointedly did NOT change the law with respect to contracts excluded from the FAA,
21 including contracts of employment of transportation workers. 9 U.S.C. §1. As to those
22 contracts "the effect of Section 1 is merely to leave the arbitrability of disputes . . . as if
23 the [Federal] Arbitration Act had never been enacted." *Mason-Dixon Lines Inc. v. Local*
24 *Union No. 560*, 443 F.2d 807, 809 (3d Cir. 1971). That is, the exemption left in place
25 the common law rules precluding federal courts from compelling arbitration. Those
26 common law rules have not changed, nor have there been any statutory changes that
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28

1 would subject the Plaintiffs in this case to compelled arbitration.³ Accordingly, if this
2 court finds that the §1 exemption applies, the case law cited above makes clear that the
3 court lacks authority to compel arbitration under the UAA.

4 It is important to stress that this argument is not a preemption argument.
5 Preemption questions arise only *after* a court decides that it has authority to enforce two
6 conflicting statutes at which point the court must determine which of the two statutes
7 takes precedence. The argument outlined above addresses the antecedent question: in a
8 federal action resting on federal question jurisdiction that is exempt from the FAA,
9 does the court have authority to specifically enforce an arbitration provision under state
10 law? Because the §1 exemption left in place federal law as it existed at the time the
11 FAA was adopted -- law that precluded federal courts from granting specific
12 performance of arbitration clauses (even where they would be enforceable in state court
13 under a state arbitration statute) – the preemption question is never presented. Rather,
14 the fact that state law enforces such agreements is simply irrelevant in light of the law
15 prohibiting federal courts from granting specific enforcement of such agreements.

16 That preemption is not the issue is precisely where the court in *Palcko v.*
17 *Airborne Express Inc.*, 372 F.3d 588 (3d Cir. 2004), the case relied upon by
18 Defendants, went astray. Unlike this case, the *Palcko* case raised *both* federal and state
19 claims on behalf of transportation workers. The contract contained an arbitration clause
20 that stated Washington State law would apply if the FAA were determined to be
21 inapplicable. The district court refused to compel arbitration, but the Court of Appeals
22 reversed. The Court of Appeals agreed that the plaintiff was exempt under §1 of the
23 FAA, and recognized that “the effect of Section 1 is merely to leave the arbitrability of
24

25 ³ Section 301 of the Labor-Management Relations Act, 29 U.S.C. § 185, *et. seq.* passed
26 after the FAA, gives federal courts authority to compel arbitration in cases involving
27 collective bargaining agreements, *Textile Workers Union v. Lincoln Mills*, 353 U.S. 448
28 (1957), including, presumably, those of transportation workers. But that statutory
change has no applicability here since no collective bargaining agreement is at issue.

1 disputes in the excluded categories as if the [Federal] Arbitration Act had never been
2 enacted.” *Id.* at 596. But rather than consider what the law would be in the absence of
3 the FAA, the Court simply assumed, erroneously, that in the absence of the FAA,
4 federal courts had authority to specifically enforce arbitration agreements under state
5 statutes. Having assumed that it had authority to grant specific enforcement under the
6 state arbitration clause, the only remaining question was whether the FAA exemption
7 preempted the exercise of that assumed authority. Concluding that the exemption did
8 not preempt the state statute, the court compelled arbitration under the state act.
9 Plaintiffs discuss the flaws in the *Palcko* court’s preemption analysis below, but before
10 turning to preemption, the initial problem with the *Palcko* decision is its incorrect
11 assumption based on no analysis, that the law in existence “as if the FAA had never
12 been enacted,” gave it authority to specifically enforce the arbitration agreement under
13 the Washington State statute. As shown above, however, that assumption was wrong. If
14 the FAA had not been enacted, federal courts would lack authority to enforce
15 arbitration agreements under state law, even where a specific state law allowed such
16 enforcement. *Atlantic Fruit Co.*, 276 F. 319, *aff’d* 5 F.2d 218. That authority is still
17 lacking with respect to contracts excluded under §1 and, thus, no preemption question
18 is presented. The Fifth Circuit fell into the same error in *Davis v. EGL Eagle Global*
19 *Logistics LP*, 243 F.Appx. 39 (5th Cir. 2007) (in a diversity action finding that, because
20 the FAA did not preempt the Texas Arbitration Act, arbitration could be compelled
21 under the Texas Act even though the workers were exempt from the FAA). In both
22 cases state law claims had been asserted and the courts simply assumed that the FAA
23 and state arbitration clauses applied concurrently when it is clear that that was not the
24 case at the time the FAA was passed and is still not the case with respect to cases, like
25 this one, that are exempt from the FAA and raise only federal statutory claims.

26 By excluding contracts of employment of transportation workers from the FAA,
27 the federal common law rule that arbitration agreements are unenforceable—including
28 agreements that specify valid non-federal arbitration acts -- continued to govern such

1 contracts. Nothing has changed that common law principal since 1925. Accordingly,
2 this Court lacks authority to compel arbitration under the UAA.⁴

3 **B. The FAA §1 Exemption Preempts Utah’s Arbitration Statute**

4 Even if the court were to disagree with the above analysis, the court would still have to
5 consider whether the FAA exemption preempts enforcement under the state act. The
6 *Palcko* court reasoned that it did not, but it reached that conclusion solely on the basis
7 that the Washington State Act “does not contradict any of the language of the FAA, but
8 in contrast furthers the general policy goals of the FAA favoring arbitration.” *Palcko*,
9 372 F.3d at 596. That reasoning is plainly flawed, however, because the FAA evinces
10 no such policy favoring arbitration with respect to contracts excluded from the FAA.
11 To the contrary, as the Supreme Court has stated, the policy of the FAA with respect to
12 seamen, rail and transportation worker contracts of employment is that they should not
13 be subject to orders compelling arbitration, save for specific federal legislation that
14 applied or would apply in the future. *Circuit City Stores, Inc. v. Adams*, 532 U.S. 105,
15 114-115 (2001). The §1 exemption for transportation workers was adopted:

16 precisely because of Congress’ undoubted authority to govern the
17 employment relationships at issue by the enactment of statutes specific to
18 them. . . It is reasonable to assume that Congress excluded ‘seamen’ and
19 ‘railway employees’ from the FAA for the simple reason that it did not
20 wish to unsettle established or developing statutory dispute resolution
21 schemes covering specific workers.

22 As for the residual exclusion of “any other class of workers” engaged in
23 foreign or interstate commerce,” Congress’ demonstrated concern with
24 transportation workers and their necessary role in the free flow of goods
25 explains the linkage to the two specific, enumerated types of workers
26 identified in the proceeding portion of the sentence. It would be rational
27 for Congress to ensure that workers in general would be covered by the

28 ⁴ In passing the FAA, Congress deliberately chose not to change the common law
hostility to arbitration with respect to a small set of contracts. Unless and until Congress
decides to change that law, the courts have no authority to do so.

1 provisions of the FAA, **while reserving for itself** more specific legislation
2 for those engaged in transportation.

3 *Id.* Given that the purpose of §1 was to reserve for Congress the right to control
4 arbitration as it applied to excluded workers, and to ensure that States did not interfere
5 with “established or developing statutory dispute resolution schemes” applicable to
6 such workers, state laws that purport to regulate arbitration of such exempted contracts
7 are preempted. Even before *Circuit City*, the Supreme Court made clear that “§§ 1 and
8 2 [of the FAA] are applicable in state as well as federal court.” *Volt Info. Sciences, Inc.*
9 *v. Bd. of Trustees of Leland Stanford Jr. Univ.*, 489 U.S. 468, 477 n.6 (1989) (citing
10 *Southland*, 465 U.S. at 12). The exemption language in §1 is an indivisible part of §1
11 and by making it applicable to state courts, the Supreme Court has made clear that any
12 state attempt to ignore or circumvent the §1 exemption is preempted.⁵

13 **III. THE CONTRACT VIOLATES THE NLRA**

14 Even if the arbitration agreement were otherwise enforceable under the FAA or
15 the UAA – which it is not for the reasons set forth above -- the arbitration provision’s
16

17 ⁵ The contract’s citation of Utah law would, in any event, be irrelevant in this
18 proceeding, because it asserts purely federal claims governed by federal law and federal
19 law expressly exempts these workers from court ordered arbitration. *See, e.g., CBS v.*
20 *FCC*, 532 F.3d 167, 191 (3d Cir. 2008) (holding that federal common law governs
21 determination of the employer/employee relationship for federal regulatory purposes
22 despite a New York choice of law provision in the parties’ contract); *Robbins v. Iowa*
23 *Rd. Builders Co.*, 828 F.2d 1348, 1352-53 (8th Cir. 1987) (finding contractual choice of
24 law provision inapplicable in case asserting purely a federal cause of action); *Owner*
25 *Operator Independent Drivers Association v. CR England*, 325 F. Supp. 2d. 1252, 1259
26 (D. Utah 2004) (finding Utah arbitration law inapplicable and distinguishing *Palcko*,
27 *inter alia*, because unlike *Palcko*, there were no state law claims asserted). See also
28 *Wang Laboratories, Inc. v. Kagan*, 990 F.2d 1126, 1129 (9th Cir. 1993) (court upheld
choice of law provision on question of which state’s statute of limitations should be
borrowed noting, “the choice of Massachusetts law **for all state law questions** was fair
and reasonable”) (emphasis supplied). Here, in contrast to *Wang*, the FLSA and the
forced labor claims are based exclusively on federal law.

1 prohibition on class and consolidated actions violates § 7 of the NLRA.⁶ The NLRA
2 was enacted by Congress to address “the inequality of bargaining power between
3 employers and employees.” 29 U.S.C. § 151. The NLRA guarantees the right of
4 employees to join together to protect and improve their wages, hours and other terms
5 and conditions of employment. 29 U.S.C. § 157. §7 of the NLRA provides that
6 employees have the right “to engage in . . . concerted activities for the purpose of
7 collective bargaining or other mutual aid or protection . . .” *Id.* This right includes steps
8 taken “to improve terms and conditions of employment or otherwise improve their lot
9 as employees through channels outside the immediate employee-employer
10 relationship.” *Eastex, Inc. v. NLRB*, 437 U.S. 556, 565 (1978). §8(a)(1) of the NLRA
11 prohibits employers from taking action to “interfere with, restrain, or coerce employees
12 in the exercise of the rights guaranteed in [Section 7].” 29 U.S.C. § 158(a)(1).

13 Defendants’ insistence on a waiver of the right to maintain a class or
14 consolidated action as a condition of employment directly conflicts with these rights
15 guaranteed under the NLRA. The National Labor Relations Board (“NLRB”) and the
16

17 ⁶ The class and consolidated arbitration waiver clearly applies to Plaintiffs’ forced labor
18 claims, which are asserted as a class. Plaintiff believes that under established principles
19 of contract interpretation including the doctrine of *expressio unius est exclusio alterius*,
20 *see, e.g., Longview Fibre Co. v. Rasmussen*, 980 F.2d 1307, 1313 (9th Cir. 1992), the
21 arbitration provision permits FLSA collective actions since a provision limiting class
22 action arbitrations does not encompass collective actions. *See, e.g., Chapman v. Lehman*
23 *Bros.*, 279 F.Supp.2d 1286 (S.D. Fla. 2003) (arbitration clause prohibiting class actions
24 did not prohibit collective actions). An FLSA action is not a “consolidated action”
25 governed by Fed. R. Civ. P. 42. *See Mork v. Loram Maint. of Way, Inc.*, 844 F. Supp. 2d
26 950, 2012 WL 38628, at * 5 (D. Minn. Jan. 9, 2012) (discussing difference between
27 collective action under FLSA and consolidation under Fed. R. Civ. P. 42). If the Court
28 disagrees with Plaintiffs and finds that the arbitration provision waives arbitration of
Plaintiffs’ FLSA claims as a collective action, the arbitration provision is unenforceable
as an unlawful waiver of FLSA statutory rights as well as the rights secured by the
NLRA and the NLA.

1 courts have long held that the right to bring class actions to address wages, hours or
2 working conditions constitutes concerted activity protected by the NLRA. *See, e.g.,*
3 *Saigon Gourmet*, 353 NLRB No. 110 (2009) (concerted assertion of wage and hour
4 claims is protected activity); *2nd Street Hotel Associates D/B/A Novotel New York*, 321
5 NLRB 624, 633-636 (1996) (collective action under FLSA was protected concerted
6 activity); *Harco Trucking, LLC and Scott Wood*, 344 NLRB 478, 479 (2005)
7 (retaliation for filing a class action violated the NLRA).⁷

8 Moreover, the NLRB has made clear that the right to engage in concerted activity
9 through class and collective actions may not be waived through an arbitration
10 agreement. In *D.R. Horton, Inc. and Michael Cuda*, 357 N.L.R.B. No. 184 (2012), the
11 Board held that class and collective action waivers in employment agreements violate
12 and are prohibited by the NLRA. Consistent with prior court and Board decisions, the
13 Board stated that “clearly, an individual who files a class or collective action regarding
14 wages, hours or working conditions...is engaged in conduct protected by Section 7.”
15 *Id.*; 29 U.S.C. § 151 *et seq.* The Board went on to hold that an arbitration provision that
16 deprives employees of their right to engage in concerted activity by prohibiting class or
17 collective actions violates the NLRA:

18 we consider whether an employer violates Section 8(a)(1) of the National
19 Labor Relations Act when it requires employees covered by the Act, as a
20 condition of their employment, to sign an agreement that precludes them
21 from filing joint, class, or collective claims addressing their wages, hours
22 or other working conditions against the employer in any forum, arbitral or
23 judicial.[...W]e find that such an agreement unlawfully restricts
employees’ Section 7 right to engage in concerted action for mutual aid or
protection, notwithstanding the Federal Arbitration Act (FAA), which

24 ⁷ *See also Trinity Trucking*, 221 NLRB 364, 365 (1975); *In Re 127 Rest. Corp. d/b/a Le*
25 *Madri Restaurant*, 331 NLRB 269, 275-276 (2000); *Mohave Electric Cooperative*, 327
26 NLRB 13 (1998), *enf’d* 206 F.3d 1183 (D.C. Cir. 2000); *Host International*, 290 NLRB
27 442, 442-443, 445 (1988); *United Parcel Service*, 252 NLRB 1015, 1018, 1022, fn.26
(1980), *enf’d* 677 F.2d 421 (6th Cir. 1982).

1 generally makes employment-related arbitration agreements judicially
2 enforceable.

3 *Id.* The NLRB’s interpretation of the NLRA set forth in *D.R. Horton* is entitled to “the
4 greatest deference.” *ABF Freight Sys., Inc. v. NLRB*, 510 U.S. 317, 324 (1994). *See*
5 *also Nat’l Cable & Telecomm. Ass’n v. Brand X Internet Servs.*, 545 U.S. 967, 980
6 (2005) (agency’s reasonable construction of ambiguous statute is controlling even if
7 reading differs from what the court believes is the best statutory interpretation) (citing
8 *Chevron U.S.A. v. Natural Res. Def. Council*, 467 U.S. 837, 843-44 & n. 11 (1984)).

9 Following *D.R. Horton*, several courts have agreed that arbitration provisions
10 that purport to waive the right to bring class or collective actions are unenforceable. *See*
11 *Owen v. Bristol Care, Inc.*, 11-04258-CV-FJG, 2012 WL 1192005 (W.D. Mo. Feb. 28,
12 2012) (“an arbitration clause may not be enforced if it precludes the vindication of
13 substantive rights afforded by statute. These rights include the right to bring a class or
14 collective action in the employment context.”) (citing *Chen–Oster v. Goldman, Sachs*
15 *& Co.*, 785 F.Supp.2d 394, 406, 403-410 (S.D.N.Y. 2011)); *Herrington v. Waterstone*
16 *Mortg. Corp.*, 11-CV-779-BBC, 2012 WL 1242318 (W.D. Wis. Mar. 16, 2012)
17 (“Accordingly, because the Board’s interpretation of the NLRA in *D.R. Horton*, is
18 “reasonably defensible,” *Sure–Tan v. NLRB*, 467 U.S. 883, 891 (1984), I am applying it
19 in this case to invalidate the collective action waiver in the arbitration agreement.”).⁸

20 The Supreme Court has held that courts may not enforce a contract provision that
21 violates the NLRA. *Kaiser Steel Corp. v. Mullins*, 455 U.S. 72, 86 (1981). *See also*
22 *Gordon v. City of Oakland*, 627 F.3d 1092, 1095 (9th Cir. 2010) (“employees cannot

23 ⁸ *Herrington* held the illegal arbitration provision was severable and that plaintiff “must
24 be allowed to join other employees to her case.” Here, it is immaterial whether the
25 provision banning class arbitration is severable because the arbitration agreements
26 provide: “If a court or arbitrator decides for any reason not to enforce this ban on
27 consolidated or class arbitrations, the parties agree that this provision, in its entirety,
28 will be null and void and any disputes between the parties will be resolved by court
action, not arbitration.” Defs’ Br., Doc. 25, at p. 10 (citing Baer Decl. Exs. A-G).

1 waive the protections of the FLSA, nor may labor organizations negotiate provisions
2 that waive employees' statutory rights under the FLSA.”) (citation omitted).

3 Defendants’ reliance on *Morvant v. P.F. Chang's China Bistro, Inc.*, 11-CV-
4 05405 YGR, 2012 WL 1604851 (N.D. Cal. May 7, 2012), (pp. 20-21 n. 18), is clearly
5 misplaced. The *Morvant* court erroneously relied on *AT & T Mobility LLC v.*
6 *Concepcion*, 131 S. Ct. 1740 (2011), and the FAA’s policy favoring arbitration as
7 somehow overriding national labor policy as embodied in the later enacted FLSA,
8 NLRA and NLA. There are several errors in the *Morvant* court’s reasoning. First, that
9 FAA policy is inapplicable here because these contracts are exempt from the FAA’s
10 coverage. (See pp. 2-4, *supra*) Accordingly, there is no federal policy favoring
11 arbitration of the exempt class of contracts at issue here. To the contrary, the federal
12 policy is the opposite – that these contracts are not subject to arbitration orders by any
13 federal courts.

14 Second, even if the FAA policy favoring arbitration were applicable to these
15 exempt workers, that general policy could not override the specific national labor
16 policy guaranteeing the right to concerted activity embodied in the later enacted NLRA.
17 *See Smith v. Robinson*, 468 U.S. 992, 1024 (1984) (“conflicting statutes should be
18 interpreted so as to give effect to each but to allow a later enacted, more specific statute
19 to amend an earlier, more general statute only to the extent of the repugnancy between
20 the two statutes”); *Radzanower v. Touche Ross & Co.*, 426 U.S. 148, 154 (1976)
21 (“where provisions in the two acts are in irreconcilable conflict, the later act to the
22 extent of the conflict constitutes an implied repeal of the earlier one.”); *Chevron*, 726
23 F.2d at 490 n. 8. The guarantee of the right to concerted activity in the NLRA also
24 preempts the UAA to the extent its prohibition on “order[ing] consolidation of the
25 claims of a party to an agreement to arbitrate if the agreement prohibits consolidation”
26 is applicable to labor claims such as this one. Utah Code Ann. § 78B-11-111. *See San*
27 *Diego Bldg. Trades Council, Millmen’s Union, Local 2020 v. Garmon*, 359 U.S. 236
28 (1959); *N. L. R. B. v. Nash-Finch Co.*, 404 U.S. 138, 144 (1971) (“The purpose of the

1 [NLRA] was to obtain ‘uniform application’ of its substantive rules and to avoid the
 2 ‘diversities and conflicts likely to result from a variety of local procedures and attitudes
 3 toward labor controversies.’”) (quoting *Garner v. Teamsters Chauffeurs and Helpers*
 4 *Local Union*, 346 U.S. 485, 490 (1971)); *Smart v. Int'l Bhd. of Elec. Workers, Local*
 5 *702*, 315 F.3d 721, 724 (7th Cir.2002) (“Section 301 is of course more than a
 6 jurisdictional and procedural statute; the Supreme Court has held that it is a directive to
 7 the courts to create a federal common law of collective bargaining contracts. The
 8 Federal Arbitration Act has no particular reference to such contracts and so if there
 9 were a conflict between the two statutes we would resolve it in favor of Section 301.”)).
 10 Because the arbitration agreement abridges the right to engage in concerted action
 11 regarding wages guaranteed by the NLRA, it is unenforceable.⁹

12 **IV. THE CLASS WAIVER VIOLATES THE NORRIS-LAGUARDIA ACT**

13 In addition to running afoul of the NLRA, the arbitration provision also violates
 14 the Norris-LaGuardia Act (NLA), 29 U.S.C. § 101 *et. seq.* That Act, which was passed
 15 in 1932, seven years after the FAA, deprives the federal courts of jurisdiction to grant
 16 legal or equitable relief that would interfere with the right of employees to engage in
 17 concerted activities. Its broad findings and declaration of policy presage the type of
 18 unconscionable terms of employment at issue in this case:

19 Whereas...the individual unorganized worker is commonly helpless to
 20 exercise actual liberty of contract and to protect his freedom of labor, and
 21 thereby to obtain acceptable terms and conditions of employment..., it is
 22 necessary that he have full freedom of association, self-organization, and
 designation of representatives of his own choosing, ... and that he shall be

23 ⁹ See *Herrington*, 2012 WL 1242318 (*Concepcion v. AT & T Mobility* “is not on point
 24 because the class action waiver in that case did not conflict with the substantive right of
 25 a federal statute. Rather, the question was whether the FAA preempted a ruling under
 26 state law by the California Supreme Court.”); *Owen*, 11-04258-CV-FJG, 2012 WL
 27 1192005, at *4 (W.D. Mo. Feb. 28, 2012) (“Nonetheless, in the employment context,
 28 *Concepcion*, is not controlling. In the employment context, waivers of class arbitration
 are not permissible.”).

1 free from the interference, restraint, or coercion of employers of labor, or
2 their agents, ...in self-organization or in other concerted activities for the
purpose of collective bargaining or other mutual aid or protection.

3 29 U.S.C. § 102.

4 Under the NLA, “any undertaking or promise in conflict with the public policy
5 declared in § 102... shall not be enforceable in any court of the United States and shall
6 not afford any basis for the granting of legal or equitable relief by any such court.” 29
7 U.S.C. § 103. Courts are deprived of jurisdiction to prohibit any person or persons from
8 engaging “whether singly or in concert” in “aiding any person participating or
9 interested in any labor dispute who is being proceeded against in, or is prosecuting, any
10 action or suit in any court of the United States or of any State” 29 U.S.C. § 104(d).

11 Defendants again rely on *Morvant* to argue the NLA does not apply here. But the
12 *Morvant* court’s conclusion that the NLA is not applicable to arbitration agreements is
13 based on that court’s assumption that the statute only applies to “contracts not to join a
14 union or to quit employment if one joins a union.” *Id.* 2012 WL 1604851 at *10. Such a
15 narrow reading of the NLA is in direct conflict with the clear language of the statute
16 and Supreme Court precedent. In *Sinclair Ref. Co. v. Atkinson*, 370 U.S. 195, 202
17 (1962), the Supreme Court confirmed that the NLA is not limited to union disputes.
18 The Court stated that § 2 of the NLA:

19 does not purport to limit the Act to the protection of collective bargaining
20 but, instead, expressly recognizes the need of the anti-injunction
21 provisions to insure the right of workers to engage in ‘concerted activities
22 for the purpose of collective bargaining *or other mutual aid or protection.*’
23 Moreover, the language of the specific provisions of the Act is so broad
and inclusive that it leaves not the slightest opening for reading in any
exceptions beyond those clearly written into it by Congress itself.

24 *Id.*, (emphasis added) overruled on other grounds, *Boys Markets, Inc. v. Retail Clerks*
25 *Union, Local 770*, 398 U.S. 235 (1970).¹⁰ See also *D.R. Horton*, 357 NLRB No. 184

26
27 ¹⁰ *Boys Market* recognized that the NLA must be accommodated to the subsequently
28 enacted provisions of §301 of the Labor Management Relations Act, adopted in 1947,
(footnote continued)

1 (The NLA “protects concerted employment-related litigation by employees against
2 federal judicial restraint based upon agreements between employees and their
3 employer.”). §§103 and 104 of the NLA make clear that outlawing yellow-dog
4 contracts is merely one of a series of acts, both enumerated and non-enumerated, that
5 are subject to the prohibition on the exercise of jurisdiction by courts in the context of a
6 labor dispute. *See* § 103 (prohibiting injunctions, legal or equitable relief against “any
7 undertaking or promise in conflict with the public policy declared in § 102”) and § 104
8 (depriving courts of jurisdiction to prohibit persons participating or interested in a labor
9 dispute from acting in concert with respect to nine enumerated activities including
10 prosecuting an action in state or federal court). *See, e.g., Milk Wagon Drivers' Union,*
11 *Local No. 753, Int'l Bhd. of Teamsters, Chauffeurs, Stablemen & Helpers of Am. v.*
12 *Lake Valley Farm Products*, 311 U.S. 91, 101 (1940) (reversing grant of injunction
13 under federal antitrust laws, stating “[t]he Norris-LaGuardia Act-considered as a whole
14 and in its various parts-was intended drastically to curtail the equity jurisdiction of
15 federal courts in the field of labor disputes.”); *Sperry Gyroscope Co, Div. of Sperry*
16 *Rand Corp v. Hall*, 185 F. Supp. 64, 65 (S.D.N.Y. 1960) (“There is no ground and no
17 authority for limiting Section 104(b) to ‘yellow dog’ contracts, as the plaintiff urges. By
18 its terms, it embraces more than such contracts. Even Section 103, to which it refers,
19 deals with other kinds of restrictive contracts.”).

20 Contrary to the authority relied on by Defendants, there can be no question that
21 this case involves a labor dispute governed by the NLA. The definitional section of the
22 statute makes this clear. A case is held to grow out of a labor dispute when “the case
23 involves persons who are engaged in the same industry, trade, craft, or occupation; or
24 have direct or indirect interest therein or who are employees of the same employer... or
25 “when the case involves any conflicting or competing interests in a ‘labor dispute’...”

26 _____
27 which permits an injunction in aid of arbitration in a suit by or against a labor
28 organization.

1 29 U.S.C. § 113 (a). “Labor dispute,” is defined in § 13(c) to include “any controversy
2 concerning terms or conditions of employment, or concerning the association or
3 representation of persons in negotiating, fixing, maintaining, changing, or seeking to
4 arrange terms or conditions of employment, regardless of whether or not the disputants
5 stand in the proximate relation of employer and employee.” 29 U.S.C. § 113(c).

6 Further, the NLA, adopted seven years after the FAA expressly repealed “[a]ll
7 acts and parts of acts in conflict with the provisions of this chapter...” 29 U.S.C. § 115.
8 Accordingly, even if the FAA could be found to apply in this case, Defendants request
9 for specific performance of the bar on class or consolidated actions in the arbitration
10 agreement would still be barred by the NLA.

11 **V. THE FLSA GRANTS WORKERS THE “RIGHT” TO COLLECTIVE** 12 **ENFORCEMENT**¹¹

13 **A. The FLSA is Designed to Protect All Covered Workers**

14 The FLSA was adopted to correct “labor conditions detrimental to the
15 maintenance of the minimum standard of living necessary for health, efficiency, and
16 general well-being of workers,” 29 U.S.C.A. § 202, and to “secure for the lowest paid
17 segment of the nation’s workers a subsistence wage”, *D.A. Schulte, Inc., v. Gangi*, 328
18 U.S. 108, 116 (1946), because “[e]mployees receiving less than the statutory minimum
19 are not likely to have sufficient resources to maintain their well-being and
20 efficiency...”, *Brooklyn Sav. Bank v. O’Neil*, 324 U.S. at 708-09.

21
22
23 ¹¹ If the Court finds that the arbitration agreement allows Plaintiffs to proceed in
24 arbitration on a collective action basis because it does not explicitly exclude “collective
25 actions,” then the argument set forth in this section is unnecessary. However, if the
26 Court finds the arbitration agreement’s prohibition on “consolidated or class
27 arbitrations” precludes all forms of collective enforcement of Plaintiffs FLSA rights,
28 then the Court should address the argument that the FLSA precludes enforcing a waiver
of collective action rights which are fundamental to the statute.

1 To achieve these goals, the FLSA is designed to make sure “all” covered workers
2 are paid minimum wage and overtime for hours over forty. *Barrentine v. Arkansas Best*
3 *Freight System, Inc.*, 450 U.S. 728, 739 (1981)(emph. added); *Brooklyn Sav. Bank*, 324
4 U.S. 697, 710 (1945).¹² Payment of the minimum wage to “all” workers also prevents
5 substandard wages from being used as “an unfair method of competition” against law-
6 abiding competitors. 29 U.S.C. § 202(a)(3); see *Battaglia v. General Motors Corp.*, 169
7 F.2d 254, 259 (2d Cir.1948) (“Rights granted to employees under the Fair Labor
8 Standards Act ... are ‘charged or colored with the public interest.’”); *Tony & Susan*
9 *Alamo Found. v. Sec’y of Labor*, 471 U.S. 290, 302 (1985) (allowing employees to
10 contract out of FLSA protections would result in an impermissible downward pressure
11 on wages across the market); H. Rep. No. 2182, 75th Cong., 3d Sess., pp. 6-7 (“No
12 employer in any part of the United States in any industry affecting interstate commerce
13 need fear that he will be required by law to observe wage and hour standards higher
14 than those applicable to his competitors”).

15 The FLSA is fundamentally a limitation on the right to contract. *Brooklyn Sav.*
16 *Bank*, 324 U.S. at 706-07 (“The [FLSA] was a recognition of the fact that due to the
17 unequal bargaining power as between employer and employee, certain segments of the
18 population required federal compulsory legislation to prevent private contracts on their

19
20 ¹² Low-wage workers such as Plaintiffs are particularly hard hit by violations of wage
21 and hour laws. One study of 4,387 workers in low-wage industries in Los Angeles,
22 New York, and Chicago, found that 26% were paid less than the minimum wage in the
23 previous work week. Annette Bernhardt et al., *Broken Laws, Unprotected Workers:*
24 *Violations of Employment and Labor Laws in America’s Cities 2* (2009), available at
25 http://www.unprotectedworkers.org/index.php/broken_laws/index (last visited on
26 August 8, 2012). For low-wage workers who had come to work early or stayed late,
27 70% were not paid for work they performed outside their scheduled shift. *Id.* at 3. The
28 Plaintiffs in this case document months of sub-minimum wages and a cycle of
increasing debt owed to the company, despite working full time as truckers for the
largest refrigerated truckload carrier in the U.S. See., e.g., *Costlow Decl.* at ¶ 26(a);
Perkins Decl. at ¶¶ 22, 31(a), 31(c).

1 part which endangered national health and efficiency and as a result the free movement
 2 of goods in interstate commerce.”); *Sec’y of Labor v. Lauritzen*, 835 F.2d 1529, 1545
 3 (7th Cir.1987) (Easterbrook, J., concurring) (The FLSA was “designed to defeat rather
 4 than implement contractual arrangements”). As a result, “FLSA rights cannot be
 5 abridged by contract or otherwise waived because this would ‘nullify the purposes’ of
 6 the statute and thwart the legislative policies it was designed to effectuate.” *Barrentine*,
 7 450 U.S. at 740-741 (*citations omitted*).

8 The collective action provision in 29 U.S.C. §216(b), which was labeled a “right”
 9 by Congress, is integral to FLSA’s comprehensive remedial scheme,¹³ and encourages
 10 private attorneys’ general to take meritorious FLSA cases.¹⁴ Congress used the phrase
 11 “The **right** provided by this subsection to bring an action by or on behalf of any
 12 employee” in 29 U.S.C. §216(b). The Supreme Court has noted the important purpose
 13 fulfilled by the collective action section:

14 ...§ 16(b), expressly authorizes employees to bring collective ... actions
 15 “in behalf of ... themselves and other employees similarly situated.” 29
 16 U.S.C. § 216(b) (1982 ed.). Congress has stated its policy that ... plaintiffs
 17 should have the opportunity to proceed collectively. A collective action
 18 allows... plaintiffs the advantage of lower individual costs to vindicate
 19 rights by the pooling of resources.

19 ¹³ In 2007, there were 6,825 FLSA cases filed in federal court, but only 138 of these
 20 were filed by the DOL. *Judicial Business of the United States Courts, 2010 Annual*
 21 *Report of the Director* 146 (Table C-2), [http://www.uscourts.gov/uscourts/](http://www.uscourts.gov/uscourts/Statistics/JudicialBusiness/2010/JudicialBusinesspdfversion.pdf)
 22 [Statistics/JudicialBusiness/2010/JudicialBusinesspdfversion.pdf](http://www.uscourts.gov/uscourts/Statistics/JudicialBusiness/2010/JudicialBusinesspdfversion.pdf) (last visited on Aug. 9,
 23 2012). Minimum wage claims handled by DOL average only \$392 per worker.
 24 <http://www.dol.gov/whd/statistics/2008FiscalYear.pdf> (last visited on Aug. 8, 2012).

24 ¹⁴ Plaintiffs’ counsel will not take this case in individual arbitration. Counsel are aware
 25 of no competent attorneys that would take this case. *See Getman Decl.* at ¶ XX; *see*
 26 *also Sutherland*, 768 F.Supp.2d 547 (“[J]ust as no rational person would expend
 27 hundreds of thousands of dollars to recover a few thousand dollars in damages, ‘no
 28 attorney (regardless of competence) would ever take such a case on a contingent fee
 basis.’”). This fact is not lost on Defendants, but it certainly is contrary to the incentive
 Congress intended to create with collective actions. *Hoffman-La Roche, supra*.

1 *Hoffmann-La Roche Inc. v. Sperling*, 493 U.S. 165, 170 (1989)(ADEA collective
2 action). Thus, Congress and the Supreme Court have recognized that only through
3 collective actions can small minimum wage violations be effectively remedied. *Frank v.*
4 *Eastman Kodak Co.*, 228 F.R.D. 174, 183-84 (W.D.N.Y. 2005). It would make little
5 sense for Congress to have established such a detailed and comprehensive enforcement
6 system and yet allow companies to bypass the system whenever they wish. Collective
7 actions, like liquidated damages and attorneys’ fees are “implicates not left to
8 employers’ discretion; they are a fundamental statutory “right.”

9 **B. The FLSA Right To Concerted Enforcement Is Not Waivable**

10 In *Barrentine v. Arkansas-Best Freight System, Inc.*, 450 U.S. 728, (1981), long
11 after enactment of the FAA, the Supreme Court noted that FLSA rights are unwaivable
12 *by contract* or otherwise, citing numerous prior decisions which recognized FLSA
13 rights as unwaivable, even in collective bargaining situations:

14 This Court’s decisions interpreting the FLSA have frequently emphasized
15 the nonwaivable nature of an individual employee's right to a minimum
16 wage and to overtime pay under the Act. **Thus, we have held that FLSA**
17 **rights cannot be abridged by contract or otherwise waived because**
18 **this would “nullify the purposes” of the statute and thwart the**
19 **legislative policies it was designed to effectuate. Moreover, we have**
20 **held that congressionally granted FLSA rights take precedence over**
21 **conflicting provisions in a collectively bargained compensation**
22 **arrangement. “The Fair Labor Standards Act was not designed to**
23 **codify or perpetuate [industry] customs and contracts.... Congress**
24 **intended, instead, to achieve a uniform national policy of guaranteeing**
25 **compensation for all work or employment engaged in by employees**
26 **covered by the Act. Any custom or contract falling short of that basic**
27 **policy, like an agreement to pay less than the minimum wage**
28 **requirements, cannot be utilized to deprive employees of their**
statutory rights.”

25 *Barrentine*, 450 U.S. at 740-741 (voluminous cites omitted). The non-waivability of
26 FLSA rights, includes the rights set forth in §216(b) of the statute as the Supreme Court
27 has recognized. *Brooklyn Sav. Bank*, 324 U.S. at 704-07 (prohibiting waiver of §216(b)
28 right to liquidated damages and noting that to allow such waiver would “thwart the

1 legislative policy the FLSA was designed to effectuate”); *Yue Zhou v. Wang’s Rest.*,
2 No. 05-c-0279, 2007 WL 2298046, at *1 (N.D. Ca. August 8, 2011). Thus, the right to
3 proceed collectively on behalf of “similarly situated” workers, which is literally a
4 “right” guaranteed by §216(b) is similarly unwaivable. The Congressional purpose
5 behind the FLSA, and the specific language of the statute used show that the “right” to
6 proceed on a collective basis is a specific statutory right, fundamental to the FLSA and
7 thus unwaivable.

8 **C. The FAA Does Not Permit Violation Of Unwaivable Statutory Rights**

9 Although the FAA clearly reflects a congressional policy to encourage arbitration
10 (for workers covered by the FAA), the principle that arbitration cannot preclude the
11 vindication of federal statutory rights is a bedrock principle of FAA interpretation.
12 *Gilmer v. Interstate/Johnson Lane Corp.*, 500 U.S. 20, 28 (1991); *Mitsubishi Motors*
13 *Corp. v. Soler Chrysler-Plymouth, Inc.*, 473 U.S. 614, 637 (1985). The Supreme Court
14 has made clear that Federal statutory rights cannot be eviscerated under the guise of an
15 arbitration clause. *Id.* at 637 n. 19 (noting “that in the event the [provisions of the
16 arbitration agreement] operated in tandem as a prospective waiver of a party’s right to
17 pursue statutory remedies for antitrust violations, we would have little hesitation in
18 condemning the agreement as against public policy.”). Where, as here, Congress’ intent
19 to preclude waiver of statutory rights and remedies can be discerned from “the statute’s
20 text, legislative history or from an inherent conflict between arbitration and the statute’s
21 underlying purpose,” a waiver of such rights in an arbitration agreement will be
22 unenforceable. *Shearson/American Exp. v. McMahon*, 482 U.S. 220, 227 (1987) (citing
23 *Mitsubishi Motors Corp. v. Soler Chrysler-Plymouth, Inc.*, 473 U.S. 614, 632-637
24 (1985); *Dean Witter Reynolds, Inc. v. Byrd*, 470 U.S. 213 (1984) (FAA can be
25 overridden by congressional command “[l]ike any statutory directive” and which may
26 be “discernible from the text, history, or purposes of the statute”). Because the
27 arbitration clause at issue here explicitly requires workers to waive their non-waivable
28 right to proceed collectively, the arbitration clause is unenforceable. *CompuCredit*

1 *Corp. v. Greenwood*, 132 S. Ct. 665, 669 (2012) (FAA “requires courts to enforce
2 agreements to arbitrate according to their terms. ... even when the claims at issue are
3 federal statutory claims, **unless the FAA’s mandate has been ‘overridden by a**
4 **contrary congressional command.’**”)(emphasis added). And the FLSA was enacted
5 twelve years after the FAA. *Smith v. Robinson*, *supra*.

6 Defendants cite *Concepcion*, 131 S. Ct. 1740 (2011) in support of the validity of
7 its class action waiver. But *Concepcion* does not address the issue raised here.
8 *Concepcion* merely held that California’s judicially made *Discover Bank* rule holding
9 class action waivers unconscionable violated the FAA but it did not address the right to
10 concerted activity protected by federal statutes. Defendants’ citation to *Morvant v. P.F.*
11 *Chang’s Bistro, Inc.*, 2012 WL 1604851 *7 (N.D.Ca. 2012), is also inapplicable to this
12 issue since that case did not address the class of contracts at issue here which are
13 exempt from the FAA and did not address a competing federal statutory right such as
14 the FLSA right to bring a collective action. Plaintiffs’ claim is controlled by *Gilmer*,
15 500 U.S. at 28; *Shearson*, 482 U.S. at 227; *Mitsubishi Motors Corp.*, 473 U.S. at 632-
16 637; and *Dean Witter Reynolds, Inc.*, 470 U.S. 213 (1984). There is nothing in
17 *Concepcion* suggesting that the Supreme Court intended to overrule those prior
18 decisions with respect to vindication of federal statutory claims.

19 Although some federal decisions have allowed employers to demand employees
20 waive their collective action rights,¹⁵ other federal decisions have found that the

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22 ¹⁵ For example, in *Caley v. Gulfstream Aerospace Corp.*, 428 F.3d 1359 (11th Cir.
23 2005), the Court approved a collective action waiver on the basis of state
24 unconscionability law, without ever analyzing whether the FLSA precludes waiver of
25 collective actions. In *Adkins v. Labor Ready, Inc.*, 303 F.3d 496, 503 (4th Cir. 2002),
26 the Court found that the plaintiff “points to no suggestion in the text, legislative history,
27 or purpose of the FLSA that Congress intended to confer a nonwaivable right to a class
28 action under that statute.” Plaintiffs here respectfully submit that they have made such a
showing and that Congress did intend to prevent employers from demanding their
employees waive their collective action rights. *Lu v. AT & T Services, Inc.*, No. C 10–
(footnote continued)

1 collective action “right” in § 216(b) cannot be waived by an employer’s pre-
2 employment arbitration clause. In *Raniere v. Citigroup Inc.*, 827 F.Supp.2d 294,
3 314 (S.D.N.Y. 2011), the court made a thorough and exhaustive analysis of the
4 Congressional purposes in enacting the FLSA, along with the Supreme Court’s FLSA
5 decisions and concluded that,

6 An otherwise enforceable arbitration agreement should not become the
7 vehicle to invalidate the particular Congressional purposes of the
8 collective action provision and the policies on which that provision is
9 based. In sum, a waiver of the right to proceed collectively under the
10 FLSA is unenforceable as a matter of law in accordance with the *Gilmer*
11 Court’s recognition that “[b]y agreeing to arbitrate a statutory claim, a
12 party does not forgo the substantive rights afforded by the statute.”
13 *Gilmer*, 500 U.S. at 26, 111 S. Ct. 1647.

14 *Id.*, 827 F.Supp.2d at 314. See also *Sutherland v. Ernst & Young LLP*, 768 F.Supp.2d
15 547 (S.D.N.Y. 2011) (denying enforcement of class waiver in FLSA case).¹⁶ This court
16 should follow *Raniere* and *Sutherland* and hold that the class waiver in this case is
17 unenforceable as contrary to the FLSA.
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20 05954 SBA, 2011 WL 2470268, *3 (N.D. Cal. 2011), is distinguishable because the
21 form in which concerted activity takes place— whether through class or collective action
22 — is procedural, but the right to proceed in concert is plainly a substantive right.

23 ¹⁶ See also *Kristian v. Comcast Corp.*, 446 F.3d 25 (1st Cir. 2006) (antitrust claims); *In*
24 *re American Express Merchants Litig.* (“*Amex I*”), 554 F. 3d 300, 321 (2d Cir. 2009)
25 (denying enforcement of class waiver that precluded vindication of antitrust statutory
26 rights), *jud. vac.* 130 S. Ct. 2401 (2010), *reaffirmed on remand*, *In re American Express*
27 *Merchants Litig.* (“*Amex II*”), 634 F.3d 187, 189 (2d Cir. 2011); *In re American Exp.*
28 *Merchants’ Litigation* (“*Amex III*”), 667 F.3d 204 (2d Cir. 2012); *Dale v. Comcast*
Corp., 498 F.3d 1216, 1224 (11th Cir. 2007).

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CONCLUSION

For all of the foregoing reasons the Defendants’ motion must be denied.

DATED: August 10, 2012 GETMAN & SWEENEY, PLLC

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